



Community & Environment Committee

Agenda: *Community & Environment Committee*

Date: *Monday 12 April 2010*

Time: *6.00pm*

Outline of Meeting Protocol & Procedure:

- The Chairperson will call the Meeting to order and ask the Committee/Staff to present apologies or late correspondence.
- The Chairperson will commence the Order of Business as shown in the Index to the Agenda.
- At the beginning of each item the Chairperson will ask whether a member(s) of the public wish to address the Committee.
- If person(s) wish to address the Committee, they are allowed four (4) minutes in which to do so. Please direct comments to the issues at hand.
- If there are persons representing both sides of a matter (eg applicant/objector), the person(s) against the recommendation speak first.
- At the conclusion of the allotted four (4) minutes, the speaker resumes his/her seat and takes no further part in the debate unless specifically called to do so by the Chairperson.
- If there is more than one (1) person wishing to address the Committee from the same side of the debate, the Chairperson will request that where possible a spokesperson be nominated to represent the parties.
- The Chairperson has the discretion whether to continue to accept speakers from the floor.
- After considering any submissions the Committee will debate the matter (if necessary), and arrive at a recommendation (R items which proceed to Full Council) or a resolution (D items for which the Committee has delegated authority).

Recommendation only to the Full Council (“R” Items)

- Such matters as are specified in Section 377 of the Local Government Act and within the ambit of the Committee considerations.
- Matters which involve broad strategic or policy initiatives within responsibilities of Committee.
- Matters requiring the expenditure of moneys and in respect of which no Council vote has been made.
- Matters delegated to the Council by the Traffic Authority of NSW.
- Matters not within the specified functions of the Committee,
- Matters reserved by individual Councillors in accordance with any Council policy on "safeguards" and substantive changes.
- Parks and Reserves Plans of Management (Strategies, Policies and Objectives).
- Residential Parking Schemes - Provision and Policies.

Delegated Authority (“D” Items)

- Community Services and Programs.
- Library Services
- Health.
- Licensing.
- Liquor Licences.
- Regulatory.
- Fire Protection Orders.
- Residential Parking Schemes (surveillance and administration).
- Traffic Management (Traffic Committee Recommendations).
- Waste Minimisation.
- To require such investigations, reports or actions as considered necessary in respect of matters contained within the Business Agendas (and as may be limited by specific Council resolution).
- Confirmation of the Minutes of its Meetings.
- Any other matter falling within the responsibility of the Community and Environment Committee and not restricted by the Local Government Act or required to be a Recommendation to Full Council as listed above.
- Statutory reviews of Council's Delivery Program and Operational Plan.

Committee Membership:

7 Councillors

Quorum:

The quorum for a Committee meeting is 4 Councillors.

WOOLLAHRA MUNICIPAL COUNCIL

Notice of Meeting

8 April 2010

To: His Worship The Mayor, Councillor Andrew Petrie ex-officio
Councillors Sean Carmichael (Chair)
Anthony Boskovitz
Nicola Grieve
Susan Jarnason
Greg Medcraft
Isabelle Shapiro
Susan Wynne (Deputy)

Dear Councillors

Community & Environment Committee Meeting – 12 April 2010

In accordance with the provisions of the Local Government Act 1993, I request your attendance at a Meeting of the Council's **Community and Environment Committee** to be held in the **Council Chambers, 536 New South Head Road, Double Bay, on Monday 12 April 2010 at 6.00pm.**

Gary James
General Manager

Additional Information Relating to Committee Matters

Site Inspection

Other Matters

Meeting Agenda

Item	Subject	Pages
1	Leave of Absence and Apologies	
2	Late Correspondence	
3	Declarations of Interest	

Items to be Decided by this Committee using its Delegated Authority

D1	Confirmation of Minutes of Meeting held on 22 March 2010	1
D2	Woollahra Local Traffic Committee Minutes – 6 April 2010 – 595.G 2010	2
D3	Installation of hanging baskets in Double Bay – 1237.G	15

Items to be Submitted to the Council for Decision with Recommendations from this Committee

R1	New Years Eve 2009 & 2010 – 1031.G	17
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Item No: D1 Delegated to Committee
Subject: **Confirmation of Minutes of Meeting held on 22 March 2010**
Author: Les Windle, Manager - Governance
File No: See Council Minutes
Reason for Report: The Minutes of the Meeting of Monday 22 March 2010 were previously circulated. In accordance with the guidelines for Committees' operations it is now necessary that those Minutes be formally taken as read and confirmed.

Recommendation:

That the Minutes of the Community and Environment Committee Meeting of 22 March 2010 be taken as read and confirmed.

Les Windle
Manager – Governance

Item No: D2 Delegated to Committee
Subject: **Woollahra Local Traffic Committee Minutes – 6 April 2010**
Author: Tom O’Hanlon – Director, Technical Services
File No: 595.G 2010
Reason for Report: For the Committee to consider the recommendations of the Woollahra Local Traffic Committee.

Recommendation:

- A. That the Recommendations Y1-Y11 contained in the minutes of the Woollahra Traffic Committee, and as signed by the members of the Committee, held on Tuesday 6 April 2010 be adopted.
 - B. That the Traffic Committee items be funded as outlined in Annexure 1.
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Tom O’Hanlon
Director - Technical Services

Annexure 1

<u>Traffic Item</u>	<u>Title</u>	<u>Funding</u>
Y1-1	Greycliffe Avenue, Vaucluse – Request for motorbike parking to service Nielsen Park	Council’s Block Grant for Traffic Facilities
Y1-2	Cranbrook Lane, Bellevue Hill – Parking restrictions for driveway access	Council’s Block Grant for Traffic Facilities
Y1-3	Road related area off Quarry Street, Edgecliff – Alteration to parking restrictions	Council’s Block Grant for Traffic Facilities
Y1-4	Gipps Street, Paddington – Removal of parking restrictions	Council’s Block Grant for Traffic Facilities
Y1-5	McGarvie Street, Paddington – Additional No Entry signage	Council’s Block Grant for Traffic Facilities
Y1-6	Sutherland Avenue, Paddington – Extension of parking restrictions for driveway access	Council’s Block Grant for Traffic Facilities
Y1-7	Point Piper Lane, Paddington – Parking restrictions for driveway access	Council’s Block Grant for Traffic Facilities
Y1-8	Windsor Lane, Paddington – Parking restrictions for driveway access	Council’s Block Grant for Traffic Facilities
Y2	Cambridge Street, Paddington - Traffic conditions	Nil
Y3	Gumtree Lane, Double Bay - Road & streetscape works – Temporary lane closure	All costs to be at the Contractor’s Expense
Y4	Bellevue Road, Bellevue Hill – Temporary road closure for “Bellevue Hill Street Fair”	All costs associated with the closure to be borne by Council
Y5	Bayview Hill Road & Tivoli Avenue, Rose Bay – Traffic management	Council’s Block Grant for Traffic Facilities
Y6	Old South Head Road, Vaucluse – Boat & trailer parking	Council’s Block Grant for Traffic Facilities
Y7	Residents Permit Parking in streets adjacent to marinas	Nil
Y8	No.33 Fletcher Street (View Street), Woollahra – Works Zone	Works Zone is in an area zoned as Residential 2(b). The fee payable shall be in accordance with Council’s adopted fees and charges for this zoning.
Y9	No.1 Captain Pipers Road, Vaucluse – Works Zone	Works Zone is in an area zoned as Residential 2(a). The fee payable shall be in accordance with Council’s adopted fees and charges for this zoning.

Y10	No.7 Buckhurst Avenue, Point Piper – Works Zone	Nil
Y11	Woollahra Bicycle Strategy 2009/2010 - Route Designs	To be funded from funds allocated in the current Capital Works Budget for bicycle works and the RTA Bike Funding Grant

Woollahra Local Traffic Committee Minutes

The meeting of the Woollahra Local Traffic Committee was held in the Council Committee Room, Double Bay, on Tuesday 6 April 2010 at 10.00am.

1. Attendance

Committee Members:

Present:	Mr Alan Opera (Chairman)	(Woollahra Municipal Council)
	Mr Kyle Wells	(Roads and Traffic Authority)
	Const Louise Tsolakis	(Rose Bay Police - Traffic)
	Ms Robyn Attuell	(Clover Moore MP Representative)
	Mr John Giblin	(Peter Debnam MP Representative)
Staff:	Mr Tom O'Hanlon	(Woollahra Municipal Council)
	Mr Frank Rotta	(Woollahra Municipal Council)
	Ms Armodee Reece	(Woollahra Municipal Council)
Apologies:	Mr Justin Bowra	(Resident – Item Y2)
	Mr Nicholas Playoust	(Resident – Item Y2)
	Ms Lisa Yudowski	(Organiser – Item Y4)
	Mr Adrian Boss	(BIKEast – Item Y1-5 & Y11)
Observer:	Mr E Graham	(Sydney Buses)

2. Minutes of Previous Meeting

The minutes of Meeting No.01/10 held in Council Chambers, Double Bay, on Tuesday 2 March 2010 were confirmed by Const L Tsolakis and Mr K Wells.

3. Matters Arising from Minutes of Previous Meetings

Nil

4. Local Traffic Committee recommendations not adopted or amended by Woollahra Council Community & Environment Committee

Nil

5. Extraordinary Meetings

Nil

6. Late Correspondence

Item Y11: Woollahra Bicycle Strategy 2009/2010
Alternate drawn plans provided by Mr Adrian Boss of BIKEast.

7. Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Item No: Y1 Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Subject: **PARKING RESTRICTIONS CHANGES**

Author: Frank Rotta – Traffic Engineer,
Daniel Pearse – Traffic Engineer

File No: (Refer to Table 1)

Reason for Report: Various parking restriction changes throughout the Woollahra Council area.

Committee Vote: Unanimous Support

Recommendation:

A. That the recommendations of Item Y1-1 to Y1-8 contained in Annexure 1 be adopted.

Item Y1-1: Greycliffe Avenue, Vaucluse – Request for motorbike parking to service Nielsen Park

Committee Vote: Unanimous Support

Recommendation:

1. That the four (4) Disabled Parking spaces in Greycliffe Avenue, Vaucluse be maintained and reduced to 3.3 metres in width and signposted accordingly.
2. That a 3.3 metre wide “P Motor Bikes Only” be signposted immediately south of the disabled parking referred to in Part 1 above.

Item Y1-2: Cranbrook Lane, Bellevue Hill – Parking restrictions for driveway access

Committee Vote: Unanimous Support

Recommendation:

1. That the ‘No Parking’ (Arrow Left) sign on the western side of Cranbrook Lane, 8 metres north of the prolongation of the common boundary between No.27 Cranbrook Lane and No.53-55 Cranbrook Road, be moved 4 metres in a northerly direction.

Item Y1-3: Road related area of Quarry Street, Edgecliff – Alteration to parking restrictions

Committee Vote: Unanimous Support

Recommendation:

1. That the 38 metres of 45 degree angle parking on the western side of the road related area off Quarry Street, just south of the Woollahra Tennis Courts and Council Nursery be changed from ‘2P, 8am-6pm, Mon- Fri’ to ‘4P, 8am-6pm’.

Item Y1-4: Gipps Street, Paddington – Removal of parking restrictions

Committee Vote: Unanimous Support

Recommendation:

1. That the currently approved 'No Stopping' zone to cover the street tree in front of No.10 & 12 Gipps Street, Paddington be deleted as it is unnecessary and the resident parking signposting at this location be adjusted accordingly.

Item Y1-5: McGarvie Street, Paddington – Additional No Entry signage

Committee Vote: Majority – NSW Police did not support this recommendation

Recommendation:

1. That a 'No Entry' sign with the wording 'Into McGarvie Street' beneath the sign (facing south) be installed on the north-western corner of McGarvie Street and Underwood Street, Paddington.

Item Y1-6: Sutherland Avenue, Paddington – Extension of parking restrictions for driveway access

Committee Vote: Unanimous Support

Recommendation:

1. That southern most 4 metres of the 10 metre kerbside parking space on the western side of Sutherland Avenue opposite the vehicular accesses at the rear of Nos 63 & 65 Harris Street, Paddington be changed to 'No Parking'.

Item Y1-7: Point Piper Lane, Paddington – Parking restrictions for driveway access

Committee Vote: Unanimous Support

Recommendation:

1. That 'No Stopping' restrictions be installed on the western side of Point Piper Lane, extending 10m in a southerly direction from the intersection with Hargrave Lane, Paddington.

Item Y1-8: Windsor Lane, Paddington – Parking restrictions for driveway access

Committee Vote: Unanimous Support

Recommendation:

1. That 'No Parking' restrictions be installed on the northern side of Windsor Lane, Paddington commencing 16.3m west of the intersection with Elizabeth Street and extending west for a distance of 4.5m.

Item No: Y2 Traffic Matters on Local Roads – Recommendation to C&E for Consideration
Subject: **CAMBRIDGE STREET, PADDINGTON – TRAFFIC CONDITIONS**
Author: Frank Rotta – Traffic Engineer
File No: T74
Reason for Report: To respond to a request for a report by Council

Committee Vote: Majority Support – NSW Police did not support the recommendation

Recommendation:

- A. That due to the low percentage of vehicles in Cambridge Street, Paddington which exceed the speed limit, the introduction of traffic calming in this street is not warranted.
- B. That the use of traffic mirrors is not favoured in public areas as they are not recognised traffic facilities, give a distorted idea of vehicle distances and could provide motorists with a false sense of security when negotiating this intersection.
- C. That as there have been no recorded accidents at the intersection of Cambridge Street and Glenmore Road, no action is warranted at this location.

Item No: Y3 Traffic Matters on Local Roads – Recommendation to C&E for Consideration
Subject: **GUMTREE LANE, DOUBLE BAY – ROAD AND STREETSCAPE WORKS – TEMPORARY LANE CLOSURE**
Author: Daniel Pearse – Traffic Engineer
File No: 210.
Reason for Report: Traffic Committee approval of TCP and signage for works in Gumtree Lane, Double Bay.

Committee Vote: Unanimous Support

Recommendation:

- A. That the TCP for the works in Gumtree Lane, Double Bay as detailed in Annexure 1 be approved subject to:
 - i. Accredited Traffic Controllers being stationed at the intersections of Gumtree Lane and Short Street plus the intersection of Goldman Lane and Short Street to ensure the temporary traffic conditions are enforced.
 - ii. All affected residents and business owners that front Gumtree Lane, Short Street and Goldman Lane be notified in writing of the approved temporary changes to traffic conditions at least 7 days before commencement of works and an additional notice must be issued 1 day before the works.
 - iii. All traffic controllers must be RTA accredited.
 - iv. The contractor must provide Council officers and residents 24 hour contact details during the project.

- B. That Emergency Services must be informed of the proposed road closure (that is NSW Police, Fire Brigade, Ambulance and the SES).
- C. That the applicant provide Council with \$10,000,000 public liability insurance to cover any claims against Council which may occur as a result of this activity.
- D. That the applicant obtain a Road Occupancy Licence from the RTA's Traffic Management Centre in association with the closure of the parking lane on New South Head Road.

Item No: Y4 Traffic Matters on Local Roads – Recommendation to C&E for consideration.

Subject: **BELLEVUE ROAD, BELLEVUE HILL – TEMPORARY ROAD CLOSURE FOR “BELLEVUE HILL STREET FAIR”**

Author: Frank Rotta – Traffic Engineer

File No: T34

Reason for Report: Request from the Bellevue Hill Village Committee for a temporary road closure of Bellevue Road between Riddell Street and Buller Road with managed access between Rosslyn Street and Riddell Street and between Victoria Street and Buller Street on Sunday 2 May, 2010 between 10am and 3pm for the Bellevue Hill Street Fair.

Committee Vote: Unanimous Support

Recommendation:

- A. That approval be granted for the temporary road closure of Bellevue Road between Riddell Street and Buller Road with managed access between Rosslyn Street and Riddell Street and between Victoria Street and Buller Street, between 10am and 3pm for the Bellevue Hill Street Fair on Sunday 2 May, 2010.
- B. That the above special event be categorised as a Class 3 event.
- C. That the approval of the above event and the associated road closure be subject to the following conditions :
 - i. The applicant must submit an Activity Application to Council's Compliance Section and this application needs to be approved and the applicant must comply with any conditions of consent.
 - ii. The applicant must obtain approval for the event from Police by completing a “Notice of Intention to Hold a Public Assembly” form.
 - iii. The approved Traffic Management Plan being submitted to the RTA's Sydney Transport Management Centre (TMC) notation at least seven (7) days prior to the event.
 - iv. The applicant must inform all business proprietors, residents and other occupants in the vicinity of the proposed activities, at least fourteen (14) days before the event via a letterbox drop and an advertisement placed in the local paper at least seven (7) days before the event.

- v. Any barriers and traffic signs necessary for the road closure and any associated signage must be erected the morning of the event and be removed at the completion of the event.
- vi. Council must be indemnified against all claims for damage or injury that may result from either the activities or from the occupation of part of the public way during the activities. A copy of Public Liability Insurance Cover to the value of \$10,000,000 shall be provided to Council prior to the event and Council must be listed as an interested party on the insurance.
- vii. Council must be reimbursed for the cost of repair of any damage caused to Council property as a result of the activities.
- viii. All Emergency Services must be informed of the proposed road closure (that is Fire Brigade, Ambulance and the SES) and a four-metre emergency vehicle lane must be maintained at all times, with all services (eg. fire hydrants) remaining free of any obstruction.
- ix. Noise created by use of equipment or activity must be controlled as required by the "Protection Of The Environment Operations (Noise Control) Regulation 2000".
- x. The applicant must make arrangements with Council for the provision of additional waste bins and for the removal of all waste from the site at the end of the event.
- xi. Woollahra Council reserves the right to cancel this approval at any time.

Item No: Y5 Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Subject: **BAYVIEW HILL ROAD & TIVOLI AVENUE, ROSE BAY - TRAFFIC MANAGEMENT**

Author: Paul Davidson – Traffic & Transport Team Leader

File No: T24 / T450

Reason for Report: To report on Kambala School's concerns and implementation of signs and line markings.

Committee Vote: Unanimous Support

Recommendation:

- A. That a School Children Warning Sign (W6-3 A) be installed in Bayview Hill Road, Rose Bay on the existing light post located outside No.3 Bayview Hill Road.
- B. That further discussions be held with Kambala School representatives in relation to the intersection of Tivoli Avenue and Bayview Hill Road and traffic calming in Bayview Hill Road, Rose Bay.

Item No: Y6 Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Subject: **OLD SOUTH HEAD ROAD, VAUCLUSE - BOAT AND TRAILER PARKING**

Author: Frank Rotta – Traffic Engineer

File No: T338

Reason for Report: To respond to a request for a report by Council

Committee Vote: Unanimous Support

Recommendation:

- A. That the residents of Old South Head Road between New South Head Road and Robertson Place be canvassed on the introduction “4P, 8.00am-1.00pm Sat, 2pm-7pm Wed” signage to cover all of the unrestricted parking on both sides of this road.
- B. That following successful consultation with residents the abovementioned restrictions be implemented.

Item No: Y7 Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Subject: **RESIDENTS PERMIT PARKING IN STREETS ADJACENT TO MARINAS**

Author: Frank Rotta – Traffic Engineer

File No: 255.G

Reason for Report: To respond to a request for a report by Council

Committee Vote: Unanimous Support

Recommendation:

- A. That as the streets in the vicinity of the Double Bay, Point Piper and Rose Bay marinas are not affected by the same problems as New Beach Road (due to its proximity to Potts Point), no action is required to alter the parking restrictions in the streets neighbouring these other marinas.

Item No: Y8 Traffic Matters on Local Roads – Recommendation to C&E for Consideration

Subject: **No. 33 FLETCHER STREET (VIEW STREET), WOOLLAHRA – WORKS ZONE**

Author: Daniel Pearse – Traffic Engineer

File No: 407.G Pt14

Reason for Report: Request for a Works Zone

Committee Vote: Unanimous Support

Recommendation:

- A. That approval be granted for a Works Zone to be temporarily installed in View Street to service No.33 Fletcher Street Woollahra. The Works Zone is to be located on the southern side of View Street, commencing from the western side of the driveway to No. 31 Fletcher Street, extending west for a distance of 5.1m. and is subject to the following conditions:
- i. Any directive provided by the NSW Police Department is to be complied with.
 - ii. The Works Zone is to operate between the hours of 7am – 4pm Mon-Fri and 7.00am-1.00pm Sat for a period of 40 weeks from April, 2010 (to be calculated from sign installation date).
 - iii. Suitable traffic control measures are to be put in place to manage truck movements to and from the construction site, and if necessary to and from the adjacent street system, in accordance with the RTA’s Traffic Control at Works Sites manual.
 - iv. A Permit to Stand Plant will be required for all concrete pours, deliveries and/or truck presences in relation to the construction works.
 - v. Existing “2P 8am-6pm M-F ARVE WOOL1” shall be maintained outside of the Works Zone hours of operation.
 - vi. The applicant must ensure that the traffic lanes, footpaths and driveways, adjacent to the Works Zone, remain free of obstruction at all times during the construction.
 - vii. The applicant must inform Council’s Traffic Engineer when the project is completed and the Works Zone can be removed.
 - viii. Failure to comply with any of these conditions may result in the cancellation of the Works Zone at Council’s discretion.
 - ix. Should the Works Zone be required for a period longer than the approved period, permission from the Director of Technical Services is required to extend the Works Zone.
 - x. Any alteration to the hours of operation of the Work Zone will require the approval of the Woollahra Local Traffic Committee.
- B. That the applicant notifies all residents and businesses whose property frontage is within 50 metres of the Works Zone.

Item No: Y9 Traffic Matters on Local Roads – Recommendation to C&E for Consideration
Subject: **No. 1 CAPTAIN PIPERS ROAD, VAUCLUSE – WORKS ZONE**
Author: Frank Rotta – Traffic Engineer
File No: 407.G Pt14
Reason for Report: Request for a Works Zone

Committee Vote: Unanimous Support

Recommendation:

- A. That approval be granted for a Works Zone to be temporarily installed in Captain Pipers Road to service No.1 Captain Pipers Road, Vacluse. The Works Zone is to be located on the northern side of Captain Pipers Road from the eastern side of the existing driveway to the site in an easterly direction for a distance of 6 metres and is subject to the following conditions:
- i. Any directive provided by the NSW Police Department is to be complied with.
 - ii. The Works Zone is to operate between the hours of 7.00am-4.00pm Mon-Fri and 7.00am-1.00pm Sat for a period of 6 weeks from May, 2010 (to be calculated from sign installation date).
 - iii. Suitable traffic control measures are to be put in place to manage truck movements to and from the construction site, and if necessary to and from the adjacent street system, in accordance with the RTA's Traffic Control at Works Sites manual.
 - iv. A Permit to Stand Plant will be required for all concrete pours, deliveries and/or truck presences in relation to the construction works.
 - v. Existing unrestricted parking shall be maintained outside of the Works Zone hours of operation.
 - vi. The applicant must ensure that the traffic lanes, footpaths and driveways, adjacent to the Works Zone, remain free of obstruction at all times during the construction.
 - vii. The applicant must inform Council's Traffic Engineer when the project is completed and the Works Zone can be removed.
 - viii. Failure to comply with any of these conditions may result in the cancellation of the Works Zone at Council's discretion.
 - ix. Should the Works Zone be required for a period longer than the approved period, permission from the Director of Technical Services is required to extend the Works Zone.
 - x. Any alteration to the hours of operation of the Work Zone will require the approval of the Woollahra Local Traffic Committee.
- B. That the applicant notifies all residents and businesses whose property frontage is within 50 metres of the Works Zone.

Item No: Y10 Traffic Matters on Local Roads – Recommendation to C&E for Consideration
Subject: **No. 7 BUCKHURST AVENUE, POINT PIPER – WORKS ZONE**
Author: Frank Rotta – Traffic Engineer
File No: 407.G Pt14
Reason for Report: Request for a Works Zone

Committee Vote: Unanimous Support

Recommendation:

- A. That the application for a Works Zone to serve the development at No. 7 Buckhurst Avenue, Point Piper not be approved.

Item No: Y11 Traffic Matters on Local Roads – Recommendation to C&E for Consideration
Subject: **WOOLLAHRA BICYCLE STRATEGY 2009/2010**
Author: Paul Davidson – Traffic & Transport Team Leader
File No: 256.G Bicycle Projects
Reason for Report: Implementation Woollahra’s Bicycle Strategy 2009/2010

Committee Vote: Unanimous Support

Recommendation:

- A. That the installation of the Bicycle Routes signs, pavement symbols, linemarking, cyclist traffic lanterns and cyclist storage boxes shown in Drawings 1,2,3,4,5,6,7,8,9,10 and 11 - 14582 be deferred for an extraordinary meeting of the Local Traffic Committee to be held the week ending 9 April, 2010.

8. Late Items

Nil

There being no further business, the meeting concluded at 12.30pm.

Alan Opera
Chair

Item No: D3 Delegated to Committee
Subject: **Installation of hanging baskets in Double Bay**
Author: Mark Ramsay Manager Depot & Waste Services
File No: 1237.G
Reason for Report: To respond to a Notice of Motion Dated 14 December 2009

Recommendation:

1. That Council does not proceed with the installation of hanging baskets in Double Bay until current works are completed and further assessments are carried out to agree on a long term strategy.

Background

A notice of Motion was raised at the Community & Environment Committee meeting on Monday 14 December 2009 requesting “*Request for a short report on feasibility of including flower pots on the light poles and particularly the use of artificial flowers which can be replaced every 3-5 years rather than the natural ones which need watering and may produce water and soil runs and debris.*”

The report also consider whether the cost would be borne by general Council revenue or by the funds raised by the Double Bay Partnership.”

There are numerous types of basket on the market that can be hung outdoors. Manufacturers are able to fabricate baskets to suit most design needs. To manufacture steel baskets with a simple cross hatch design to match the design of the existing seats located in this area would cost approximately \$350 per basket + \$50 for each artificial plant .

There are two options available that would provide varying angles of sight to the arrangements.

1. Hang one basket off each pole with the basket hanging out over the road. This option would require the purchase of 22 baskets to cover the number of new smart poles erected on New South Head Road

Hanging the baskets over the road would have the effect of creating a visual laneway of flowers as you drive down the road. The baskets would have to be hung at a height to allow vehicle traffic to pass underneath. This would however impede the view from ground level. Estimated cost \$8,800 + fitting.

2. Hang two baskets off each light pole with the baskets parallel to the footpath, which would require the purchase of 44 baskets.

Hanging the baskets over the footpath would create a visual laneway of flowers along the footpath. The baskets would have to be hung at a height of at least 2m to allow pedestrians to pass underneath. Estimated cost \$16,600 + fitting.

There would be a considerable amount of work needed to keep these in a clean and visually appealing condition. Most artificial plants having a life span of 3 to 5 years before fading and needing to be replaced.

In addition to the many street trees, Council currently has 32 Planter boxes and plants located in the Double Bay business precinct. These planter boxes and plants initially cost app. \$2,500 each to install with annual maintenance costs of approximately \$25,000.

Further expense is incurred due to the frequent incidence of vandalism. The cost to Council for the repairs to damaged planters and replacement of plants in the past twelve months was in excess of \$3,000. These costs would increase if hanging baskets were also installed.

A meeting was held recently between Council Staff, Councillors and Double Bay Partnership where it was agreed that spending money in an adhoc fashion will not provide the centre with the desired outcomes. Also, no major works should be carried out until the footpath and street light renewal has been completed and a set direction established between all parties.

Technical Services staff have recently responded to concerns about horticultural maintenance standards in Double Bay, by adjusting rosters to ensure a permanent staff presence in the retail precinct. As an adjunct to this process, staff are currently reviewing the quality and nature of street and garden plantings, with a view to improving the quality and colour of displays. The improvements may include increased use of annual flowers in planter boxes and garden beds. Staff anticipate that these improvements may lessen the demand for colour displays in hanging baskets.

Conclusion:

Due to the cost of installing and maintaining hanging baskets, the number of street trees and planter boxes already in the business centre and current initiatives aimed at increasing horticultural colour in the Double Bay shopping centre, that Council does not proceed with the installation of hanging baskets until the footpath and street light renewal has been completed and further assessments are then carried out to agree on a long term strategy.

Mark Ramsay
Manager Depot & Waste Services

Tom O'Hanlon
Director Technical Services

Annexure:

Nil

Item No: R1 Recommendation to Council
Subject: New Years Eve 2009 & 2010
Author: Paul Fraser, Team Leader Open Space & Recreation Planning
File No: 1031.G
Reason for Report: To report on the success and management of the event sites for New Years Eve (NYE) 2009 throughout Woollahra and to recommend improved management options for NYE 2010.

Recommendations:

- A. That Council consider making Yarranabbe Park either:
 - A.1 – Alcohol free area for NYE.
 - A.2 – A managed, ticketed, bar service event, approved by the Police.
 - A.3 – A restricted numbers BYO event similar to Nielsen Park or Strickland House.
 - i. Selling of tickets at an agreed price to off-set some costs.
 - ii. Issuing of tickets at no cost.
 - iii. ‘First in’ based entry (no tickets) – at capacity the site is closed.
- B. That Council continue to resource contract cleaning and security for our popular NYE sites.
- C. That Council continue with an alcohol free site at McKell Park.
- D. That Council continue to work with other local land managers and the Police on issues such as traffic control and communication.
- E. That once an agreed option for Yarranabbe Park is defined, Council and the Police work closely on communication messages for the 2010 event with a large lead time to allow for resident notification.

Background:

Sydney is famous for its New Years Eve (NYE) fireworks and celebrations with large crowds gathering at all the vantage points of the harbour and the Sydney Harbour Bridge. Each year our staff spend a significant amount of time preparing for NYE, and cleaning up post NYE celebrations left from revellers who gather in Yarranabbe Park, Rushcutters Bay Park, McKell Park, Duff Reserve, Dumaresq Reserve, Queens Avenue and Christison Park.

For the past few years we have found it increasingly difficult to prepare for the growth in visitation to our parks for NYE celebrations, especially at Yarranabbe Park. This significant increase in numbers seems to stem from the fact that most other harbour-side park agencies and councils are now restricting numbers and alcohol to their venues to provide safer, family friendly event experiences. By the same token, City of Sydney’s NYE celebrations and fireworks at 9.00pm and 12.00pm continue to attract large crowds, which has a flow on impact on Yarranabbe Park and other foreshore parks with views to the harbour bridge.

This year was no exception with Yarranabbe Park again an issue according to NSW Police reports, stating the major problems were associated with the uncontrollable numbers that congregated within the Park and their access to alcohol. It was again stated that a high percentage of the crowd were

'backpacking' visitors with several arrests being made and eventually the Public Order & Riot Squad being deployed to assist local police with brawls and removal of intoxicated people. It is now timely that Council consider possible options for the 2010 NYE. In making a decision it is useful to consider the lead up and outcome from last year.

Preparation for 2009 NYE:

In early 2009 there were a number of meetings between representatives of Council, Rose Bay Local Area Command (RBLAC), National Parks and Wildlife Service and Strickland House. As an outcome of these meetings, and advice from Police, staff made a number of recommendations to Council on 9 March 2009 aimed at making Woollahra's NYE vantage points more family friendly and better resourced for the 2009 festivities.

The key recommendations were:

A. That Council:

- 1. Create a restricted entry area at Yarranabbe and Rushcutters Bay Parks, with bar service alcohol only;*
- 2. Create a restricted entry, alcohol free, family friendly zone at McKell Park;*
- 3. Continue with our current successful restricted entry, alcohol free, family friendly zone at Redleaf;*
- 4. Maintain non restricted entry at Christison Park and locate public toilets to minimise impact on views;*
- 5. Continue with our current successful unrestricted entry at Dumaresq Reserve and Robertson Park.*

B. That specifications and a brief for expressions of interest be prepared for event organisers, to run a restricted access area with bar service, for Yarranabbe and Rushcutters Bay Parks, and to provide event supervision services for our other parks and be the subject of a further report.

C. That a contract cleaning company be engaged if we cannot staff the New Years Day cleanup.

Council staff went out to tender for an Event Management Company and on the 28 September 2009 the tender panel recommended that Council not accept any of the tenders and enter into negotiations with suitable providers. Council adopted the following resolutions:

A. That having regard to the circumstances outlined in the report, including only one conforming tender received and the price of that tender not being acceptable, that Council resolve not to accept any of the tenders in accordance with clause 178(1)(b) of the Local Government (General) Regulation 2005.

B. That in accordance with clause 178(3)(e) of the Local Government (General) Regulation 2005, Council enter into negotiations with any suitable providers with a view to entering into a contract in relation to the subject matter of the tender.

C. That due to the time restrictions and nature of the project that this report be referred as a matter of urgency to the Council meeting of 28 September 2009.

D. That a further report be provided regarding the outcome of such negotiations.

Staff commenced negotiations with suitably qualified Event Management Companies and reported to Council through a Mayoral Minute on 2 November 2009 with the following resolutions:

A. That Council adopt the event management proposal for Luna Park Sydney to operate and manage a ticketed event at Yarranabbe Park on NYE 2009.

- B. That Council declare the roads stated within the body of the report as Alcohol-Free Zones from 12.01am on 31 December 2009 - 12 Midday on 1 January 2010, in accordance with the Section 644 to 644C of the Local Government Act 1993 and publishing the public notice and notifying the relevant stakeholders providing an opportunity for representations from the community.*
- C. That the General Manager, in liaison with the Mayor, be authorised to finalise the arrangements.*
- D. That Council erect signage within Rushcutters Bay Park and Sir David Martin Reserve prohibiting the consumption of alcohol from 12.01am on 31 December 2009 – 12 Midday on 1 January 2010.*

Following the appointment of Luna Park Sydney as the Event Management Company for Yarranabbe Park, Council proceeded with extensive negotiations and site establishment for a ticketed family friendly event. Council staff had progressed their relationship with Luna Park Sydney and were confident that we could promote and produce a well managed event for NYE. At the late stage of negotiations in early November, the Rose Bay Local Area Command expressed their concerns relating to issues with the alcohol licensing and conditions enforced on Luna Park Sydney regarding security provisions. The Luna Park Sydney event proposal included approximately 45 security guards and 45 responsible service of alcohol monitors, however, this proposal was not supported by the Police who advised that they wished to enforce the maximum ratio of security guards to patrons which is 1 to 100. It was unrealistic to source the stated amount of security guards at late notice and we were advised by the Police that the required alcohol licence would not be granted. These new conditions and restrictions would significantly increase the cost to Council and affect our ability to achieve the family friendly event that was previously planned for. It should be noted that at all times Luna Park Sydney were confident that their proposal would work and the provisions sufficient due to the type of event that was being promoted and the personnel they were providing. Luna Park Sydney was to work in conjunction with Australian Concert & Entertainment Security (ACES) who had the relevant experience and capability to manage large scale events including risk management, OH&S and public safety management, security management and alcohol management. In discussions with staff, it was then decided by the Mayor and General Manager that the event be cancelled and Council look to manage the area with additional infrastructure and the provision of security guards throughout the park.

Council staff continued with the planning for all other NYE vantage points including the following;

Yarranabbe Park

Due to the cancellation of a managed ticketed event at Yarranabbe Park, it was decided that Council would provide infrastructure that assist the Police with the management of crowd numbers. Infrastructure and services that were implemented for 2009 included; 40 security personnel, 21 police supplied, temporary lighting, portable toilets (numbers of toilets tripled from last year), and waste infrastructure and management. In addition, we also initiated alcohol free zones along surrounding roads of Yarranabbe Park and a special event clearway along New Beach Road during NYE.

Rushcutters Bay Park

This park does not have direct views of the Sydney Harbour Bridge fireworks but has experienced overflow from Yarranabbe Park in previous years. Infrastructure and services that were implemented for 2009 included; portable toilets and waste infrastructure and management.

McKell Park

McKell Park was identified as a venue to trial an alcohol free site with a restriction of numbers due largely to its topography, ongoing work to the seawall and large numbers in attendance last year. The alcohol free site was developed to provide an option for those residents and visitors wanting a safe and friendly site, free of alcohol.

Infrastructure and services that were implemented for 2009 included; security fencing with a managed entry point, 6 security personnel, temporary lighting, portable toilets, and waste infrastructure and management.

Redleaf House and grounds

Continue with the current successful restricted entry, alcohol free, family friendly zone at Redleaf. This strategy proved to be very successful for NYE 2008.

Infrastructure and services that were implemented for 2009 included; security fencing along the perimeter of New South Head Road with a managed entry point, 2 security personnel, temporary lighting, portable toilets and waste infrastructure and management.

Christison Park

Council staff and the Police had concerns that the closure and restricted numbers to many large portions of land including Strickland House, Nielsen Park and the Hermitage Foreshore may divert large numbers to Christison Park for the 2009 NYE celebrations. It was noted from the 2008 NYE debrief, that the numbers were large and the litter excessive, it was also noted that there were issues with the placement of toilets and insufficient lighting.

Infrastructure and services that were implemented for 2009 included; 10 security personnel, temporary lighting, additional portable toilets placed more strategically, and waste infrastructure and management.

Dumeresq Reserve and Robertson Parks

Dumeresq Reserve and Robertson Park were not sites that were overpopulated in previous years for NYE and we implemented portable toilets and additional waste infrastructure and management.

Duff Reserve

In consultation with Council's Risk Management Department, it was suggested that improvements must be made to stairway lighting on the night and rubbish removal procedures due to the steep stairway leading to the viewing area.

Infrastructure and services that were implemented for 2009 included; temporary lighting on the stairways, portable toilet, and waste infrastructure and management.

Traffic Management

As part of the management for NYE 2009 and at the request of the Police, Council staff sort a consultant to prepare a Traffic Management Plan (TMP) for the whole LGA to assist with traffic flow and emergency vehicle access to areas surrounding main vantage points. The TMP included road closures (both soft and hard), traffic personnel and infrastructure needed, and a special event clearway on New Beach Road along the entirety of Yarranabbe Park at a cost to Council of \$9,990. In implementing the TMP, Council secured the services of AAA Traffic Control at a cost of \$14,000 which included the supply and installation of traffic closure infrastructure and 17 contracted personnel to work on NYE. In addition, Council also provided 3 staff to assist with the implementation on NYE.

In assisting Police with the communication of the traffic changes staff advertised the changes via our website and assisted in the printing of a notification letter that was distributed by the Police. We are unable to confirm the distribution dates and neighbourhoods notified as this was done by the Police volunteer group.

Council's website

Due to delays on the actual event at Yarranabbe Park, Council launched a website on 25 November, specifically dedicated to information regarding New Year's Eve. The site was promoted through advertisements in the Wentworth Courier, editorial and other NYE event sites. The site was live from 25 November – 1 January and received 4667 hits during this time with a peak of 943 visits on 31 December.

The site sought expressions of interest regarding a ticketed event at Yarranabbe Park. Up until a decision was made to not proceed with the event in early December around 150 EOIs for family/individual ticket purchases were lodged. This was without an aggressive marketing campaign. The home page which featured generic information and a message from RBLAC was the most popular hit, followed by the copy on vantage points (local and metro wide), traffic and transport and Yarranabbe Park.

Ideally for NYE 2010 the website would be live in late September.

Analysis of 2009 NYE:

Premier & Cabinet NYE 2009 Debrief

On the 18 January 2010 Council staff attended the debrief from the Premier & Cabinet for NYE 2009. The general consensus was that numbers across Sydney were down compared to previous years, although it was unclear whether this was due to the inclement weather or the fact that people were losing interest in the event.

It was noted that several vantage points had increased in numbers, largely due to the ongoing increase in the 'backpacker' interest for NYE. Yarranabbe Park was named as one of these areas and the Police had reported alcohol and crowd related issues within the Park.

The City of Sydney and the Police were generally pleased with the preparations and management provided by all harbour side agencies and reported a decrease in accidents, violence, crowd crushing, and transport problems.

North Sydney Council for the first time in 2009 prohibited alcohol at Cremorne Point on NYE in response from a request from the Police and previous alcohol related incidents. The site was a free event and the access was not managed. To assist with the alcohol free site they also made the surrounding streets alcohol free zones. The Council received mostly positive feedback from residents and the police, however did state that they received some negative press leading up to NYE through local media channels in prohibiting alcohol from the reserve.

Debrief of Woollahra venues

Council staff held a debrief with internal staff and suppliers of services and equipment for NYE and following this, on the 14 January 2010 attended a debrief with the RBLAC and external stakeholders including the State Property Authority and National Parks. The following comments were reported;

The preparation and management of most of our vantage points went extremely smoothly and well resourced. Of particular note, positive feedback was reported on;

- Waste Management - On-site cleaning by our contractor, CleanEvent, was praised by staff and residents with CleanEvent staff manning all our vantage points throughout the night and finalising the cleaning the next morning.

- Security Personnel - The addition of 58 security guards supplied by Double Bay Security assisted the Police at all major sites. This security presence seemed to improve overall crowd behaviour and management of the venues.
- McKell Park – Reports from Double Bay Security, Police and the general public on the alcohol free area was very positive and a safe area for families with young children.
- Temporary Lighting - Additional lighting at our major sites assisted patrons locate toilets and rubbish bins and avoid trip hazards.
- Portable Toilets - The increase in portable toilets dramatically reduced queuing at most parks with the exception of the large numbers that visited Yarranabbe Park.
- Traffic Management - After some initial confusion, the planned traffic control measures were implemented which allowed access for emergency vehicles and general traffic. Transport issues, including public transport were improved from previous years. Council staff that worked on the evening were reported to be exceptional.

Issues to be addressed included;

- Yarranabbe Park – Numbers have been estimated at 15,000 people at Yarranabbe Park and at maximum capacity at the northern most point of the park prior to the fireworks. The Police reported that the area was extremely crowded and there were a number of incidents that they responded to during the evening due to the large crowds and access to alcohol. They had estimated approximately 4,000 of the crowd were ‘backpackers’, a significant increase which resulted in some unsocial behaviour amongst themselves and against the Police. The northern half of the park was standing room only towards the end of the night. As the night progressed, it became necessary for Police to deploy the Public Order & Riot Squad to the park to assist local Police with brawls and removal of intoxicated people.
- Rose Bay – It was reported by the Police that there were a large number of incidents throughout the night in the Rose Bay area that involved juveniles. There was an extremely large crowd of underage drinkers around Percival Park and Caledonian Road. The Police estimated that this crowd was up to 2000 at one point with large numbers of drinkers taking advantage of the extra low tide and large sandbar from the foreshore. The Police have theorised that these large groups may have organised this gathering in response to our management of Redleaf and Seven Shillings Beach. Council has little control of areas that are not enforceable including private properties and the foreshore at low tide. Communication with the Police and a message to residents within this area that are organising private functions to be aware of Police issues and underage drinking may be required in 2010.
- Traffic Management – Prior to NYE a number of residents contacted Councillors regarding the information that was released by the Rose Bay Police personnel. The information provided was contradictory to Council’s website and wrongly informed residents that “hard” road closures would be implemented at 3pm rather than at 7pm NYE. This presented residents significant issues regarding transport, catering and guest arrivals for private parties. Some residents reported not having any knowledge of the closures. Council staff will continue with their communication with the Police and recommend that clear and early notifications of traffic changes are communicated to the community and that staff are appropriately briefed to explain the meaning of the road closures to residents. It is also suggested that the Police and Council staff prepare an advertisement and share the cost of at least a one full page in the Wentworth Courier outlining the road closures and generic NYE

information on safety, public transport and alcohol prohibited areas and responsible behaviour. This would be a cost of approximately \$3600.

- Financial Implications – The provision of additional infrastructure and personnel utilised during NYE significantly increased costs to Council. Major line items including security and traffic management were a direct response to Police concerns regarding the management of people and traffic during NYE festivities. The major line items that resulted in this were;

- Security	\$50,574
- Venue Infrastructure	\$36,591
- Waste Management	\$48,710
- Traffic Management (TMP, Clearways, Traffic Infrastructure and Personnel)	\$40,403
- Advertising	\$6,800
- Signage	\$893
TOTAL	<u>\$183,971 (GST Inc)</u>

NYE 2010 options for Yarranabbe Park

As the preparation and management of most of our vantage points went particularly well it is proposed that we continue with what was successful for NYE 2009 with some minor amendments.

However, Yarranabbe Park requires some substantial change in the management of the area. Following is some discussion that will assist to make a decision on the three options stated in the recommendations;

A.1 – Alcohol free area for NYE.

In response to requests from residents and Police many of Sydney harbour-side park agencies and councils are now restricting numbers and alcohol to their venues to provide safer, family friendly event experiences. The Police have suggested that both Yarranabbe Park and Rushcutters Bay Park be managed as an alcohol free site.

The *Local Government Act 1993*, with some restrictions, allows councils, in consultation with the local Police, business, community organisations and residents to impose Alcohol Free Zones on public streets, and to prohibit the consumption of alcohol in parks. This can only happen by way of a Council resolution to that effect, followed by a period of public exhibition. The zones and the prohibited areas are established under Section 644, 644A, and 644B, and Section 632, respectively, of the *Local Government Act 1993*.

In implementing this option Council would be required to provide the following planning and infrastructure;

- A secure site – the park would need to be fenced with a managed entry area to enforce and monitor no alcohol within the park.
- Suggested maximum capacity of 10,000.
- High security and Police presence.
- Garbage infrastructure for disposing of alcohol.
- Extensive signage and information boards.
- Extensive and early communication.

Estimated cost of this option with breakdowns is;

Temporary Fencing	\$15,500
Portable Toilets	\$9,300
Security	\$27,170

Lighting	\$2,200
VMS Boards	\$1,200
Waste Management	\$12,177
Traffic Management	\$10,100
Signage	\$1,000
Advertising	\$7,500
TOTAL	<u>\$86,147</u>

The major advantages of this option would include that it remains a free site for the general public and decreases the likelihood of anti-social behaviour due to the irresponsible consumption of alcohol.

It is expected however, that there would be a major backlash from residents and visitors to the area for the NYE celebrations if the area was made alcohol free due to the large crowds attracted to the site. Some council's and agencies received criticism from the media and residents for enforcing alcohol free areas to open space which were popular for viewing NYE fireworks. North Sydney Council for the first time in 2009 prohibited alcohol at Cremorne Point on NYE in response from a request from Police and previous alcohol related incidents. Cremorne Point has three easily managed entries to enforce the alcohol free site with the main open space bordering on residential properties, unlike the open areas of Yarranabbe Park and Rushcutters Bay Park. The Council received some negative feedback through the media leading up to NYE, however received mostly positive feedback after NYE from local residents. Yarranabbe Park has some of the best views of the fireworks in Sydney and is well visited by local residents and visitors to the area. The Police reported that many of the problems that were experienced in 2009 were directly related to the over consumption of alcohol and increased patronage of international type visitors ('backpackers') to the park.

A.2 – A managed, ticketed, bar service event, approved by the Police.

In 2009, Council adopted the event management proposal for Luna Park Sydney to operate and manage a ticketed family friendly event at Yarranabbe Park. Much of the planning for this event had been done by representatives of Luna Park, ACES and Council staff prior to the cancellation of the event. The event was to include, fencing of the site, waste management, entertainment, ticketing and communication, security and RSA roamers, food stalls and a licenced bar. The total cost of the event to Council was to be \$250,000 with a substantial amount of this being recouped through ticket sales. Council staff suggested a ticket structure that would incorporate a cost recovery element and an affordable event for families and the general public. It was reported that under this structure, if 12,000 tickets were sold the approximate cost recovery would be \$209,000. Upon advertising our proposal to the public there was a considerable amount of resident and general public backlash towards the proposal getting airtime through major media outlets including news reports on TV and radio talkback. Aspects of the event were misreported, with the main idea of providing a family event with entertainment not being reported, which increased the public's disapproval of alienating and the charging to use public open space. However, we did receive approximately 150 EOI's via Council's website for families to purchase tickets before the event was cancelled. This was without an aggressive marketing campaign and small window of exposure from the web.

In implementing this option Council would be required to provide the following planning and infrastructure;

- A tender process to enter into negotiations with a suitable event company.
- Extensive consultation with the Police, Event Manager and Council regarding the required licences and approvals for the event.
- Sufficient time to sell out the event.
- Traffic Management and implementation of alcohol free zones.

- An extensive communication and marketing strategy which would include media releases, advertising and publicity for the event. This would require an estimated budget of \$25,000.
- All relevant consents.
- An extensive monetary commitment, with a view to recouping some funds through ticket sales.
- Dealing with possible community backlash from charging a fee to use public open space.
- User pay police.

Estimated cost of this option with breakdowns is;

Event Manager	\$250,000*
Portable Toilets	\$9,300
VMS Boards	\$1,200
Waste Management	\$6,088
Traffic Management	\$10,100
Signage	\$1,000
Advertising	\$25,000
User Pay Police	\$20,592
TOTAL	\$323,280
Recoup of funds: 12,000 tickets	\$209,000
TOTAL (Cost – Recoup of tickets)	<u>\$114,280</u>

** The Event Manager cost includes; Event staff, security personnel and RSA monitors, fencing the site, waste management and infrastructure (to the point of collection), entertainment, licensed bar, food outlets and ticketing and communication.*

A.3 – A restricted numbers BYO event similar to Nielsen Park or Strickland House.

In dealing with large numbers and uncontrollable alcohol consumption some harbour side agencies and councils have restricted numbers at major vantage points for NYE. In 2009, the National Parks and Wildlife Service and the State Property Authority developed a restricted entry event management strategy for Strickland House and surrounds which included capping the amount of visitors to the areas. The areas permitted BYO alcohol and had a managed entry point that was supervised and managed by security. At Strickland House, the maximum capacity was 1000 with tickets sold at \$30 for a family and \$18 general entry. The ticket price only included entry into the area and the event was sold out. At Nielsen Park, the maximum capacity was 750 and tickets were allocated on a first in basis at no cost. Each person who booked could be allocated a maximum of 10 tickets. These areas were a significant success with no major problems.

In implementing this option Council would be required to provide the following planning and infrastructure;

- Management of entry
 - i. Selling of tickets at an agreed price to off-set some costs.
 - ii. Issuing of tickets at no cost.
 - iii. 'First in' based entry (no tickets) – at capacity the site is closed.
- A secure site – the park would need to be fenced with a managed entry area and an opening time that would be agreed upon with Police and Council.
- A maximum capacity of the area approved by Police and Council. A suggested maximum capacity would be 10,000.
- High security and police presence.
- An extensive communication strategy to communicate the various messages to promote responsible alcohol consumption and a safe family friendly event.

Estimated cost of this option with breakdowns is;

Temporary Fencing	\$15,500
Portable Toilets	\$9,300
Security	\$27,170
Lighting	\$2,200
VMS Boards	\$1,200
Waste Management	\$12,177
Traffic Management	\$10,100
Signage	\$1,000
Advertising	\$7,500
TOTAL	<u>\$86,147</u>

This option would provide a secure site with a maximum capacity, therefore, eliminating any pressures caused by overcrowding. It would also eliminate the possible community backlash that would come with options A.1 and A.2. To offset some of the infrastructure costs a charge could be allocated for entry to the park. This charge would need to be priced strategically as the ticket would only grant access into the area. There could also be the opportunity to permit food stall holders/ coffee carts to run their business at an agreed cost with Council. This may also assist to offset some of the cost to Council and provide ticket holders with an option to purchase a variety of foods or non-alcoholic drinks.

On the 25 February 2010, the Mayor and Council Staff met with Mr. Allan Sicard, Superintendent RBLAC regarding the planning for NYE 2010. The Mayor presented the three options discussed within this report for the management of Yarranabbe Park and the planning involved in each of these options. Mr. Sicard also proposed that a 4th option be given consideration being; No Fence - Alcohol Free area for the whole of Rushcutters Bay Park and Yarranabbe Park and that the Police patrol the area from early morning all the way through. Following this meeting an email was forwarded by Mr Sicard to the Mayor, dated 12 March 2010, with his assessment of the proposed options. He indicated that the 4th option would not be feasible due to the high numbers (100+) of Police needed to enforce the area remains alcohol free. He stated that the preferred option of the RBLAC was for option A.1 being an alcohol free site, with a fenced area around Yarranabbe Park with security. He also stated that should Council elect to proceed with an alcohol related option the responsibility would be on Council to ensure the appropriate risk measures including qualified security to ensure the safety of the public, police and other stakeholders at Yarranabbe Park. In addition, if Council was to charge an admission fee any such consideration would have to factor in a Police User Charges component. Mr. Sicard added that the RBLAC would be happy to be part of any consultation in developing effective strategies for the management of the Yarranabbe site for NYE 2010 and agreed with Council that an effective strategy for the management of this site to be in place prior to the end of April 2010 so that the appropriate planning, communication and resourcing can occur.

Communications

In order to implement a successful communications campaign for option A.2 or A.3 there are two critical factors – adequate lead time and an adequate budget. In 2009 we were afforded neither. An early decision by May would be ideal and allow for greater communications planning, publicity and broadcast of the event to stakeholders and media.

In order to sell tickets (12,000) for an event a minimum of four months notice is required for advertising placement, particularly in magazines and monthly publications.

The components of the communications campaign involve developing the message and objectives, defining the interest groups, deciding on delivery methods (advertising, website, display, signage, media etc), preparing the budget and timeline and implementation and evaluation.

If option A.2 is recommended we need to qualify a communications budget of \$25,000 for advertising. Option A.2 would also need to include a tender provision for on-line ticketing to be provided by the event supplier or a contractor.

Timeliness of a Decision

The timeliness of a decision is paramount for the proper and early organisation of what needs to be implemented for Yarranabbe Park. During the organisation of NYE 2009 it was extremely limited for time and for the availability of resources that were needed. Infrastructure and services required for NYE is always in very high demand and quite difficult to secure.

Conclusion:

NYE in Sydney is an ever increasing and popular event, with the City of Sydney celebrations being viewed at all major vantage points of the Sydney landscape. It is obvious that due to most other harbour-side park agencies and councils now restricting numbers and alcohol to their venues is attracting large numbers of visitors to the Woollahra vantage points and putting extra demands on the area and infrastructure. In particular, this is being experienced at Yarranabbe Park with an influx of visitors converging to the area resulting in overcrowding and anti social alcohol related behaviour. The additional infrastructure, security personnel and planning that was required for Yarranabbe Park after the cancellation of Luna Park Sydney all performed adequately considering the estimated numbers were in the vicinity of 15,000. It is evident that Yarranabbe Park has reached its peak and needs to be managed more effectively with either prohibiting alcohol, restricting numbers to the area or providing a secure event.

The overall planning and infrastructure provided at other venues within Woollahra performed well, in particular the waste management service, security personnel, alcohol free site at McKell Park and additional infrastructure provided which will continue to be implemented in 2010.

Paul Fraser
Team Leader – Open Space & Recreation Planning

Tom O’Hanlon
Director Technical Services

**POLITICAL DONATIONS DECISION MAKING FLOWCHART
FOR THE INFORMATION OF COUNCILLORS**

